State Comptroller - Fringe Benefits OSC15200

Budget Summary

Account	Actual	Actual	Appropriation	Governor Re	commended	Legislative		
Account	FY 19	FY 20	FY 21	FY 22	FY 23	FY 22	FY 23	
Other Current Expenses			11			· /		
Unemployment Compensation	3,583,999	3,281,410	4,974,400	11,790,700	9,915,000	11,790,700	9,915,000	
State Employees Retirement								
Contributions	1,167,476,997	-	-	-	-	-	-	
Higher Education Alternative								
Retirement System	(21,539,656)	9,585,911	24,034,700	12,034,700	12,997,500	12,034,700	12,997,500	
Pensions and Retirements -								
Other Statutory	1,852,362	1,923,329	2,029,134	2,135,971	2,191,248	2,135,971	2,191,248	
Judges and Compensation								
Commissioners Retirement	27,427,480	27,010,989	28,522,111	33,170,039	35,136,261	33,170,039	35,136,261	
Insurance - Group Life	7,732,548	8,696,990	8,770,200	9,293,600	10,223,000	9,293,600	10,223,000	
Employers Social Security Tax	209,089,275	211,404,916	218,208,651	228,242,630	237,060,604	228,352,632	235,459,979	
State Employees Health Service		, - ,						
Cost	634,210,107	681,984,938	715,320,807	710,801,480	775,392,003	711,164,645	741,475,400	
Retired State Employees Health								
Service Cost	682,032,180	743,069,910	847,309,000	785,602,000	874,398,000	738,009,000	875,791,000	
Tuition Reimbursement -	002,002,100	, 10,000,010	011,003,000	100,002,000	07 1/070/000	100,000,000	0,0,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Training and Travel	4,833,001	3,455,608	3,508,500	115,000	-	115,000	_	
Other Post Employment Benefits	94,000,000	91,673,340	83,648,639	84,765,700	85,793,100	84,927,099	86,077,363	
Death Benefits For St Employ	15,550	15,000	03,040,037	04,700,700	00,7 90,100	04,727,077	00,077,303	
SERS Defined Contribution	15,550	15,000	-	-	-	-	-	
Match		3,558,903	3,257,268	9,354,400	16,913,500	9,341,033	16,903,188	
	-	3,338,903	5,257,200	9,334,400	10,913,300	9,341,033	10,903,100	
State Employees Retirement Contributions - Normal Cost		168,330,352	149,045,118	153,009,950	158,298,835	153,009,950	158,298,835	
State Employees Retirement	-	106,330,332	149,043,110	100,009,900	130,290,033	100,009,900	136,296,633	
Contributions - UAL		1 007 250 105	1 246 717 520	1 245 742 619	1 284 612 000	1 207 622 680	1 250 699 769	
	-	1,027,358,185 2,981,349,781	1,246,717,529	1,245,742,618	1,284,612,990	1,307,632,680 3,300,977,049	1,350,688,768	
Agency Total - General Fund	2,810,713,843	2,901,949,701	3,335,346,057	3,286,058,788	3,502,932,041	3,300,977,049	3,535,157,542	
Unemployment Compensation	297,873	151,161	203,548	424,200	382,000	424,200	382,000	
State Employees Retirement								
Contributions	126,280,942	-	-	-	-	-	-	
Insurance - Group Life	252,100	298,441	288,600	326,200	359,000	326,200	359,000	
Employers Social Security Tax	15,378,288	15,018,768	17,222,866	17,638,600	18,322,815	17,601,000	18,317,616	
State Employees Health Service			,,,					
Cost	47,495,758	51,690,136	54,613,417	55,006,662	60,109,406	54,874,062	60,085,606	
Other Post Employment Benefits	6,141,000	5,894,483	5,235,623	5,614,800	5,715,900	5,600,000	5,713,922	
SERS Defined Contribution	0,111,000	0,03 1,100	0,200,020	0,011,000	0,120,200	2,000,000	0). 10)/ ==	
Match	_	240,145	354,879	594,200	1,076,200	589,300	1,075,541	
State Employees Retirement		210/110	001,079	071/200	1,07.0,200	000,000	1,070,011	
Contributions - Normal Cost	_	21,610,640	19,091,316	19,599,175	20,276,633	19,599,175	20,276,633	
State Employees Retirement		21,010,010	17,071,010	17,077,170	20,270,0000	17,077,170	20,270,000	
Contributions - UAL	_	125,473,360	156,836,684	146,770,596	151,538,852	152,758,381	158,392,912	
Agency Total - Special		120,470,000	100,000,004	140,770,090	101,000,002	102,700,001	100,072,712	
Transportation Fund	195,845,961	220,377,134	253,846,933	245,974,433	257,780,806	251,772,318	264,603,230	
Total - Appropriated Funds	3,006,559,804	3,201,726,915		3,532,033,221	3,760,712,847	3,552,749,367	3,799,760,772	
Tomi Appropriated Funds	C,000,007,004	5,201,720,710	0,007,172,770	0,00 2,000,221	5,7 00,7 12, 0 1 7	0,00=,110,001	5,17,001,12	
Additional Funds Available								
Carry Forward State Employees'								
Retirement Fund	-	-	-	-	-	21,000,000		
Agency Grand Total	3,006,559,804	3,201,726,915	3,589,192,990	3,532,033,221	3,760,712,847	3,573,749,367	3,799,760,772	

Account	Governor Recommended		Legislative		Difference from Governor	
Account	FY 22	FY 23	FY 22	FY 23	FY 22	FY 23

Policy Revisions

Extend the Amortization Phase In Period for SERS

State Employees Retirement						
Contributions - UAL	(53,890,062)	(106,127,038)	-	-	53,890,062	106,127,038
Total - General Fund	(53,890,062)	(106,127,038)	-	-	53,890,062	106,127,038
State Employees Retirement						
Contributions - UAL	(5,987,785)	(11,791,887)	-	-	5,987,785	11,791,887
Total - Special Transportation Fund	(5,987,785)	(11,791,887)	-	-	5,987,785	11,791,887

Background

The state is currently in the process of phasing-in to a level-dollar method of making annual payments towards the State Employees Retirement System's unfunded liabilities. This phase-in, which was originally approved as part of the 2017 State Employees Bargaining Coalition (SEBAC) Agreement, will be complete in FY 23. The Governor's FY 22 and FY 23 Budget extends this phase-in from five to eight years to FY 26.

Governor

Reduce funding by \$53,890,062 in FY 22 and \$106,127,038 in FY 23 in the General Fund, and \$5,987,785 in FY 22 and \$11,791,887 in FY 23 in the Special Transportation Fund to reflect the extension of the SERS phase-in to a level dollar amortization.

Legislative

Do not reduce funding to extend the amortization phase-in for SERS.

Reflect Volatility Cap Deposit

State Employees Retirement						
Contributions - UAL	-	(23,725,000)	-	(63,776,260)	-	(40,051,260)
Total - General Fund	-	(23,725,000)	-	(63,776,260)	-	(40,051,260)
State Employees Retirement						
Contributions - UAL	-	(2,925,000)	-	(7,862,827)	-	(4,937,827)
Total - Special Transportation Fund	-	(2,925,000)	-	(7,862,827)	-	(4,937,827)

Background

Under current law, if the Budget Reserve Fund exceeds 15% of that fiscal year's budget, the additional amount is transferred to either the State Employees' Retirement System (SERS) or the Teachers' Retirement System. \$61.6 million was deposited into SERS at the beginning of FY 21 due to the cap being exceeded in FY 20. The Governor's FY 22 and FY 23 Budget assumes a \$427.8 million deposit into SERS at the beginning of FY 23.

Governor

Reduce funding by \$23,725,000 in FY 23 in the General Fund, and \$2,925,000 in FY 23 in the Special Transportation Fund to reflect savings to the SERS' actuarial determined employer contribution resulting from a volatility cap transfer of \$427.8 million.

Legislative

Reduce funding by \$63,776,260 in FY 23 in the General Fund, and \$7,862,827 in FY 23 in the Special Transportation Fund to reflect savings to the SERS actuarial determined employer contribution resulting from a volatility cap transfer of \$1.0 billion in FY 23.

Adjust Funding for Net Impact of Position Changes

Unemployment Compensation	773,700	-	773,700	-	-	-
Employers Social Security Tax	724,100	562,900	834,102	962,275	110,002	399,375
State Employees Health Service Cost	1,069,100	537,400	1,559,745	2,352,800	490,645	1,815,400
Other Post Employment Benefits	165,700	93,100	327,099	377,363	161,399	284,263
SERS Defined Contribution Match	122,400	136,100	109,033	125,788	(13,367)	(10,312)
Total - General Fund	2,855,000	1,329,500	3,603,679	3,818,226	748,679	2,488,726
Employers Social Security Tax	37,600	40,700	-	35,501	(37,600)	(5,199)
State Employees Health Service Cost	132,600	144,900	-	121,100	(132,600)	(23,800)
Other Post Employment Benefits	14,800	15,900	-	13,922	(14,800)	(1,978)
SERS Defined Contribution Match	4,900	5,300	-	4,641	(4,900)	(659)
Total - Special Transportation Fund	189,900	206,800	-	175,164	(189,900)	(31,636)

Account	Governor Recommended		Legislative		Difference from Governor	
Account	FY 22	FY 23	FY 22	FY 23	FY 22	FY 23

Background

The Governor's budget provides funding for 226 net positions in the General Fund and 7 net positions in the Special Transportation Fund. Certain fringe benefit costs that support the net growth in positions are centrally budgeted in the Office of the State Comptroller.

Governor

Provide funding of \$2,855,000 in FY 22 and \$1,329,500 in FY 23 in the General Fund, and \$189,900 in FY 22 and \$206,800 in FY 23 in the Special Transportation Fund to reflect the impact to fringe benefit costs associated with net position changes.

Legislative

Provide funding of \$3,603,679 in FY 22 and \$3,993,390 in FY 23 in the General Fund to support various fringe benefit costs associated with net position changes.

Reduce Costs Related to Retiree Health Retirements

Retired State Employees Health						
Service Cost	-	(10,000,000)	-	(10,000,000)	-	-
Total - General Fund	-	(10,000,000)	-	(10,000,000)	-	-

Governor

Reduce funding by \$10 million to reflect revised retirement projections by the Office of the State Comptroller.

Legislative

Same as Governor

Current Services

Fund the Actuarially Determined Employer Contribution for the State Employees' Retirement System

State Employees Retirement						
Contributions - Normal Cost	3,964,832	9,253,717	3,964,832	9,253,717	-	-
State Employees Retirement						
Contributions - UAL	133,083,465	247,915,813	133,083,465	247,915,813	-	-
Total - General Fund	137,048,297	257,169,530	137,048,297	257,169,530	-	-
State Employees Retirement						
Contributions - Normal Cost	507,859	1,185,317	507,859	1,185,317	-	-
State Employees Retirement						
Contributions - UAL	15,645,697	29,143,055	15,645,697	29,143,055	-	-
Total - Special Transportation Fund	16,153,556	30,328,372	16,153,556	30,328,372	-	-

Background

The State Employees' Retirement System (SERS) is the state's defined benefit plan for approximately 47,662 active and 52,498 retired state employees and beneficiaries. SERS is currently funded using an actuarial reserve funding method, whereby the normal cost and past service liability are calculated in order to determine the state's annual actuarial determined employer contribution (ADEC)(CGS 5-156a). SERS is a collectively bargained benefit. The current agreement governing pension benefits is effective until 2027. The SERS ADEC is funded through three sources: a General Fund appropriation, Special Transportation Fund appropriation and recoveries from other funding sources, including other appropriated funds, federal funds and grant funds. As of the June 20, 2018 SERS valuation the state transitioned from biennial valuations to annual valuations for SERS.

Governor

Provide funding of \$137,048,297 in FY 22 and \$257,169,530 in FY 23 in the General Fund, and \$16,153,556 in FY 22 and \$30,328,372 in FY 23 in the Special Transportation Fund to fund the GF and STF portions of the SERS ADEC in the biennium.

Legislative

Same as Governor

Account	Governor Recommended		Legislative		Difference from Governor	
	FY 22	FY 23	FY 22	FY 23	FY 22	FY 23

Fund the Actuarially Determined Employer Contribution for the Judges and Compensation Commissioners Retirement System

Judges and Compensation						
Commissioners Retirement	4,647,928	6,614,150	4,647,928	6,614,150	-	-
Total - General Fund	4,647,928	6,614,150	4,647,928	6,614,150	-	-

Background

The Judges, Family Support Magistrates, and Compensation Commissioners' Retirement System (JRS) is the state's defined benefit plan for 180 active and 304 retired Judges, Family Support Magistrates, Compensation Commissioners and beneficiaries. JRS is currently funded using an actuarial reserve funding method, whereby the normal cost and past service liability are calculated in order to determine the state's annual actuarial determined employer contribution (ADEC). As of the June 20, 2018 JRS valuation the state transitioned from biennial valuations to annual valuations for JRS.

Governor

Provide funding of \$4,647,928 in FY 22 and \$6,614,150 in FY 23 to fund the JRS ADEC in the biennium.

Legislative

Same as Governor

Adjust Base for Pension and Health Care Savings Holdbacks and Anticipated Savings

State Employees Health Service Cost	(21,110,000)	(21,110,000)	(21,110,000)	(21,110,000)	-	-
Retired State Employees Health						
Service Cost	(68,090,000)	(68,090,000)	(68,090,000)	(68,090,000)	-	-
State Employees Retirement						
Contributions - UAL	(80,168,314)	(80,168,314)	(80,168,314)	(80,168,314)	-	-
Total - General Fund	(169,368,314)	(169,368,314)	(169,368,314)	(169,368,314)	-	-
State Employees Retirement						
Contributions - UAL	(19,724,000)	(19,724,000)	(19,724,000)	(19,724,000)	-	-
Total - Special Transportation Fund	(19,724,000)	(19,724,000)	(19,724,000)	(19,724,000)	-	-

Background

Section 15 of PA 19-117 allocated \$256.2 million in FY 20 and FY 21 for pension and healthcare savings as a bottom-line lapse in the General fund (GF) and \$19.7 million in the Special Transportation Fund (STF). There is an estimated \$87 million deficiency across various accounts in the Office of the State Comptroller in FY 21.

Governor

Reduce funding by \$169,368,314 in FY 22 and FY 23 in the General Fund, and \$19,724,000 in FY 22 and FY 23 in the Special Transportation Fund to reflect the net impact of applying pension and healthcare holdbacks, adjusting for FY 21 deficiencies.

Legislative

Same as Governor

Adjust Operating Expenses to Reflect Current Requirements

		-				
Unemployment Compensation	6,042,600	4,940,600	6,042,600	4,940,600	-	-
Pensions and Retirements - Other						
Statutory	106,837	162,114	106,837	162,114	-	-
Insurance - Group Life	523,400	1,452,800	523,400	1,452,800	-	-
Employers Social Security Tax	9,309,879	9,529,879	9,309,879	7,529,879	-	(2,000,000)
State Employees Health Service Cost	40,371,573	83,093,796	40,244,093	47,361,793	(127,480)	(35,732,003)
Retired State Employees Health						
Service Cost	73,162,000	184,025,000	25,569,000	185,418,000	(47,593,000)	1,393,000
Tuition Reimbursement - Training						
and Travel	(3,393,500)	(3,508,500)	(3,393,500)	(3,508,500)	-	-
Other Post Employment Benefits	951,361	(1,148,639)	951,361	(1,148,639)	-	-
SERS Defined Contribution Match	5,974,732	12,898,832	5,974,732	12,898,832	-	-
State Employees Retirement						
Contributions - UAL	-	-	8,000,000	-	8,000,000	-
Total - General Fund	133,048,882	291,445,882	93,328,402	255,106,879	(39,720,480)	(36,339,003)
Unemployment Compensation	220,652	178,452	220,652	178,452	-	-

Account	Governor Recommended		Legislative		Difference from Governor	
	FY 22	FY 23	FY 22	FY 23	FY 22	FY 23
Insurance - Group Life	37,600	70,400	37,600	70,400	-	-
Employers Social Security Tax	378,134	382,134	378,134	382,134	-	-
State Employees Health Service Cost	3,560,645	7,051,089	3,560,645	7,051,089	-	-
Other Post Employment Benefits	364,377	264,377	364,377	264,377	-	-
SERS Defined Contribution Match	234,421	676,321	234,421	676,321	-	-
Total - Special Transportation Fund	4,795,829	8,622,773	4,795,829	8,622,773	-	-

Governor

Provide funding of \$133,048,882 in FY 22 and \$291,445,882 in FY 23 in the General Fund, and \$4,795,829 in FY 22 and \$8,622,773 in FY 23 in the Special Transportation Fund to reflect anticipated expenditure requirements.

Legislative

Provide funding of \$93,328,492 in FY 22 and \$255,106,879 in FY 23 in the General Fund, and \$4,795,829 in FY 22 and \$8,622,773 in FY 23 in the Special Transportation Fund to reflect anticipated expenditure requirements.

Provide Funding for Wage and Compensation Related Increases

Higher Education Alternative						
Retirement System	-	481,400	-	481,400	-	-
Employers Social Security Tax	-	8,759,174	-	8,759,174	-	-
Other Post Employment Benefits	-	3,200,000	-	3,200,000	-	-
SERS Defined Contribution Match	-	621,300	-	621,300	-	-
Total - General Fund	-	13,061,874	-	13,061,874	-	-
Employers Social Security Tax	-	677,115	-	677,115	-	-
Other Post Employment Benefits	-	200,000	-	200,000	-	-
SERS Defined Contribution Match	-	39,700	-	39,700	-	-
Total - Special Transportation Fund	-	916,815	-	916,815	-	-

Background

The Governor's FY 22 and FY 23 Budget provides funding of \$135.9 million in FY 22 and \$383.9 million in FY 23, across six appropriated funds, to reflect current services wage-related adjustments such as an annual increment, cost of living adjustment (COLA), general wage increase, and the 27th payroll. Normally there are 26 pay periods in a fiscal year, however, every 11 years there is an additional pay period. The 27th payroll occurs again in FY 23.

Governor

Provide funding of \$13,061,874 in FY 23 in the General Fund, and \$916,815 in FY 23 in the Special Transportation Fund to reflect the fringe benefit costs associated with the 27th payroll in FY 23.

Legislative

Same as Governor

Reflect Anticipated Savings Impact From Health Premiums

State Employees Health Service Cost	(22,400,000)	-	(22,400,000)	-	-	-
Retired State Employees Health						
Service Cost	(8,000,000)	-	(8,000,000)	-	-	-
Total - General Fund	(30,400,000)	-	(30,400,000)	-	-	-
State Employees Health Service Cost	(1,600,000)	-	(1,600,000)	-	-	-
Total - Special Transportation Fund	(1,600,000)	-	(1,600,000)	-	-	-

Background

Beginning October 1, 2020 the state health plan transitioned to being fully administered by Anthem Blue Cross Blue Shield. The state contributes to the health plan by sharing the cost of premiums with employees. For the current plan year, the average annual state contribution per eligible employee is approximately 27% of the average SERS employee salary. The state funds retiree health costs on a pay-as-you-go basis whereby it appropriates the full cost of providing benefits annually rather than on a prefunded basis.

Governor

Reduce funding by \$30,400,000 in FY 22 in the General Fund, and \$1,600,000 in FY 22 in the Special Transportation Fund to reflect changes in health care premium costs.

Legislative

Same as Governor

Account	Governor Recommended		Legislative		Difference from Governor	
Account	FY 22	FY 23	FY 22	FY 23	FY 22	FY 23

Reduce Alternate Retirement Plan Funding Based on FY 20 Accounting Change

Higher Education Alternative						
Retirement System	(12,000,000)	(11,518,600)	(12,000,000)	(11,518,600)	-	-
Total - General Fund	(12,000,000)	(11,518,600)	(12,000,000)	(11,518,600)	-	-

Background

In FY 20, the state began gross appropriating the Alternate Retirement Plan (ARP) account, whereby all recoveries are deposited into the General Fund (GF) as revenue and the ARP GF appropriation reflects the state's contribution for those employees whose salaries are supported by the GF (including those employees funded out of the higher education block grants). Prior to this change, recoveries from other funding sources were deposited into the ARP GF appropriation as an expenditure offset.

Governor

Reduce funding by \$12,000,000 in FY 22 and \$11,518,600 in FY 23 to reflect the impact of gross appropriating ARP in the biennium.

Legislative

Same as Governor

Reflect Anticipated Savings Associated with the Medicare Advantage Plan Extension

Retired State Employees Health						
Service Cost	(56,329,000)	(76,396,000)	(56,329,000)	(76,396,000)	-	-
Total - General Fund	(56,329,000)	(76,396,000)	(56,329,000)	(76,396,000)	-	_

Background

The Medicare Advantage Plan is the state retiree health plan for Medicare-eligible individuals aged 65 and older. The plan is a preferred provider organization (PPO) plan and is administered by UnitedHealthcare. The new plan began on January 1, 2018 and is designed to provide savings to the state by maximizing federal reimbursement for health services.

Governor

Reduce funding by \$56,329,000 in FY 22 and \$76,396,000 in FY 23 to reflect savings associated with the re-negotiation and extension of the state's Medicare Advantage Plan administered by UnitedHealthcare.

Legislative

Same as Governor

Reflect Anticipated Savings Associated with the Allocation of Health Care Consulting Costs

				-		
State Employees Health Service Cost	(2,450,000)	(2,450,000)	(2,450,000)	(2,450,000)	-	-
Retired State Employees Health						
Service Cost	(2,450,000)	(2,450,000)	(2,450,000)	(2,450,000)	-	-
Total - General Fund	(4,900,000)	(4,900,000)	(4,900,000)	(4,900,000)	-	-
State Employees Health Service Cost	(1,700,000)	(1,700,000)	(1,700,000)	(1,700,000)	-	-
Total - Special Transportation Fund	(1,700,000)	(1,700,000)	(1,700,000)	(1,700,000)	-	-

Governor

Reduce funding by \$4,900,000 in FY 22 and FY 23 in the General Fund, and \$1,700,000 in FY 22 and FY 23 in the Special Transportation Fund to reflect savings associated with healthcare consulting costs provided to the Office of the State Comptroller.

Legislative

Same as Governor

Carry Forward

Provide Funding to Reduce SERS Unfunded Liabilities

State Employees' Retirement Fund	-	-	21,000,000	-	21,000,000	-
Total - Carry Forward State						
Employees' Retirement Fund	-	-	21,000,000	-	21,000,000	-

Account	Governor Recommended		Legislative		Difference from Governor	
	FY 22	FY 23	FY 22	FY 23	FY 22	FY 23

Legislative

Section 29 of SA 21-15 carries forward FY 21 unexpended balances from various accounts and provides up to \$21 million in FY 22 to support an agreement to reduce pension liabilities in the State Employees Retirement System.

Totals

Budget Components	Governor Rec	Governor Recommended		ative	Difference from Governor		
	FY 22	FY 23	FY 22	FY 23	FY 22	FY 23	
FY 21 Appropriation - GF	3,335,346,057	3,335,346,057	3,335,346,057	3,335,346,057	-	-	
Policy Revisions	(51,035,062)	(138,522,538)	3,603,679	(69,958,034)	54,638,741	68,564,504	
Current Services	1,747,793	306,108,522	(37,972,687)	269,769,519	(39,720,480)	(36,339,003)	
Total Recommended - GF	3,286,058,788	3,502,932,041	3,300,977,049	3,535,157,542	14,918,261	32,225,501	
FY 21 Appropriation - TF	253,846,933	253,846,933	253,846,933	253,846,933	-	-	
Policy Revisions	(5,797,885)	(14,510,087)	-	(7,687,663)	5,797,885	6,822,424	
Current Services	(2,074,615)	18,443,960	(2,074,615)	18,443,960	-	-	
Total Recommended - TF	245,974,433	257,780,806	251,772,318	264,603,230	5,797,885	6,822,424	